

PLANNING AND ZONING DIVISION

**FILE NUMBER:** Z0321-0187

**REQUEST FOR:** Conditional Use Permit with Modifications

CASE MANAGER: Lesley Frohberg

# **PUBLIC HEARINGS**

Planning and Zoning Commission: Monday, June 28, 2021 City Council: Monday, July 19, 2021

# **GENERAL INFORMATION**

Applicant: Tuong Nguyen

Requested Action: Rezone from General Retail to General Retail with a Conditional Use

Permit to allow a Coin-operated Amusement Gameroom with modifications to the 300-foot separation requirement from a church and to have one customer restroom instead of the required one customer

restroom each for male and female.

Location: 704 Gross Road (Attachment 1)

# PLANNING AND ZONING ACTION

Decision: On June 28, 2021, the Planning and Zoning Commission unanimously

recommended denial of the Conditional Use Permit to allow a coinoperated amusement gameroom, with a modification the 300-foot separation requirement and to have one customer restroom instead of the

required one customer restroom each for male and female.

# SITE BACKGROUND

Platting: Country Store Addition

Size: +/- 1.38 Acres

Zoning: GR - General Retail
Future Land Use: Neighborhood Retail

Zoning History: 1951: Annexed into City of Mesquite, Zoned Residential

1971: Rezoned to General Retail (Ord. No. 966)

Surrounding Zoning and Land Uses (see attachment 3):

# NORTH: A-1 - Multifamily Residential Apartment Complex SOUTH: C - Commercial Car Wash & Multi-Tenant Building EAST: R-3, Single Family Residential Evans Recreation Center WEST: C - Commercial Family Dollar

#### **CASE SUMMARY**

On October 19, 2020, the City Council amended (Ordinance No. 4820) the Mesquite Zoning Ordinance (MZO) regarding coin-operated amusement machines. Ordinance No. 4820 recognizes that coin-operated amusement machines can have adverse effects on nearby properties, compromising the quality of life, property values and the character of surrounding neighborhoods. To address these concerns, the amendment reduced the number of coin-operated amusement machines permitted as an accessory use from four to two and established 300-ft separation requirements from churches, schools, or hospitals. The new ordinance also prohibited coin-operated amusement machines as an accessory use with convenience stores. Under the new ordinance, the MZO classifies having three or more coin-operated amusement machines as a primary use called Coin-operated Amusement Gameroom, which is permitted through a Conditional Use Permit (CUP).

The applicant is requesting a CUP to allow a Coin-operated Amusement Gameroom at 704 Gross Road with four (4) coin-operated amusement machines. The applicant also operates a convenience store with limited fuel sales (Expressway Food Store) as a primary use at the same location. Coin-operated amusement machines are not permitted as an accessory use at a convince store; however, they may be permitted as a primary use (three or more) through a CUP.

Included in the CUP request are Modifications to the Special Conditions to be less than 300-feet from a church and to have one customer restroom instead of the required one customer restroom each for male and female. Special Conditions are special requirements for specific uses noted in Section 3-203 of the Mesquite Zoning Ordinance under "Special Conditions." The MZO further states:

The designated use is permitted only when in compliance with the special conditions listed. When a use is authorized as a conditional use or as a special exception, the authorizing body may approve modification of the special conditions by specifying the allowed modification in its approval, provided that proposed modifications must be identified in the required notices as part of the request. Modifications may be approved if it is determined that the use can be accommodated under modified conditions without creating adverse impact on adjacent properties and that it will be compatible with the neighborhood.

Special Conditions for a Coin-operated Amusement Gameroom include the following requirements:

- Customer restroom each for male and female;
- State license; and
- 300-ft separation from church, hospital, or school.

The place of business is not within 300 feet from a hospital and school; however, it is within 300 feet from a church, Family Cathedral of Praise.

# **MESQUITE COMPREHENSIVE PLAN**

The Mesquite Comprehensive Plan designates this area as Neighborhood Retail on the Future Land Use Map (see attachment 4). "Neighborhood Retail establishments include a variety of retail and personal service businesses that meet the daily needs of the residents. This development type generally includes small or medium scale development ranging from 1,500 square feet to 45,000 square feet and one to two stories in height."

#### STAFF COMMENTS:

The CUP to allow a Coin-operated Amusement Gameroom is not compatible with the *Mesquite Comprehensive Plan's* Neighborhood Retail designation. A gameroom is an entertainment use that would be more appropriate at a location that would support higher intensity use as opposed to a site developed as a convenience store.

## **MESQUITE ZONING ORDINANCE**

# **SECTION 5-503: REVIEW CRITERIA FOR CONDITIONAL USE PERMITS**

# 1. Existing uses

The Conditional Use will not be injurious to the use and enjoyment of other property in the immediate area for the purposes already permitted, nor substantially diminish and impair property values within the immediate vicinity.

#### **STAFF COMMENTS:**

It is staff's opinion that the proposed CUP will be injurious to the convenience store and the surrounding uses. Having a Coin-operated Amusement Gameroom at a convenience store would encourage patrons to remain for an extended period of time. Police records show a number of 911 calls to the subject property, as noted in Attachment 8. Given the small physical size, convenience stores are suited for quick transactions and are not suited for patrons to congregate for an extended period.

#### 2. Vacant Properties

The Conditional Use will not impede the normal and orderly development and improvement of surrounding vacant property for uses predominant in the area.

#### STAFF COMMENTS:

Staff does not anticipate the request to impact the development or redevelopment of any nearby property negatively.

#### 3. Services

Adequate utilities, access roads, drainage, and other necessary facilities have been or are being provided.

# **STAFF COMMENTS:**

The subject property does not have a sufficient number of restrooms for the proposed primary use. The applicant indicated in their application that the business has two restroom facilities; however, only one restroom was found to serve the business when Staff conducted a site visit

on June 17, 2021. Primary use that encourages customers to stay at the location for an extended period is not suitable.

## 4. Parking

Adequate measures have been or will be taken to provide sufficient off-street parking and loading spaces to serve the proposed uses.

#### **STAFF COMMENTS:**

The structure on the subject site is 16,443 square feet and includes a multi-tenant building with nine (9) suites. There are currently eight (8) businesses occupying the site and there is one (1) suite vacant. The existing businesses include a convenience store with limited fuel sales, laundromat, nail salon, donut shop, barbershop, bail bonds, insurance agency, and cell phone store. Per the parking requirements found in the MZO, seventy-two (72) parking spaces are required for the proposed uses. The existing parking lot has fifty-five (55) parking spaces, which does not accommodate the required parking.

Per the MZO, the parking standard for buildings over 10,000 square feet include 40 parking spaces plus 1 space for each 200 square feet of floor area in excess of 10,000 square feet. Per the MZO, a coin-operated amusement gameroom requires one parking space per each 50 square feet of public assembly area. The gameroom area in the building is approximately 72 square feet, which requires one parking space.

# 5. Performance Standards

Adequate measures have been or will be taken to prevent or control offensive odor, fumes, dust, noise, and vibration, so that none of these will constitute a nuisance and to control lighted signs and other lights in such a manner that no disturbances to neighboring properties will result.

#### **STAFF COMMENTS:**

Staff anticipates disturbances to neighboring businesses or residences as a result of the request. Operating a coin-operated amusement gameroom at a property that is not designed for such a use, as evident by not meeting the required number of or restrooms, and a use that encourages loitering may create a nuisance.

#### CONCLUSIONS

It is City staff's opinion that the request does not meet the criteria for a CUP.

#### PUBLIC NOTICE

Staff mailed notices to all property owners within 200 feet of the subject property. As of June 23, 2021, Staff has received one returned notice in favor of the request.

# **CODE CHECK**

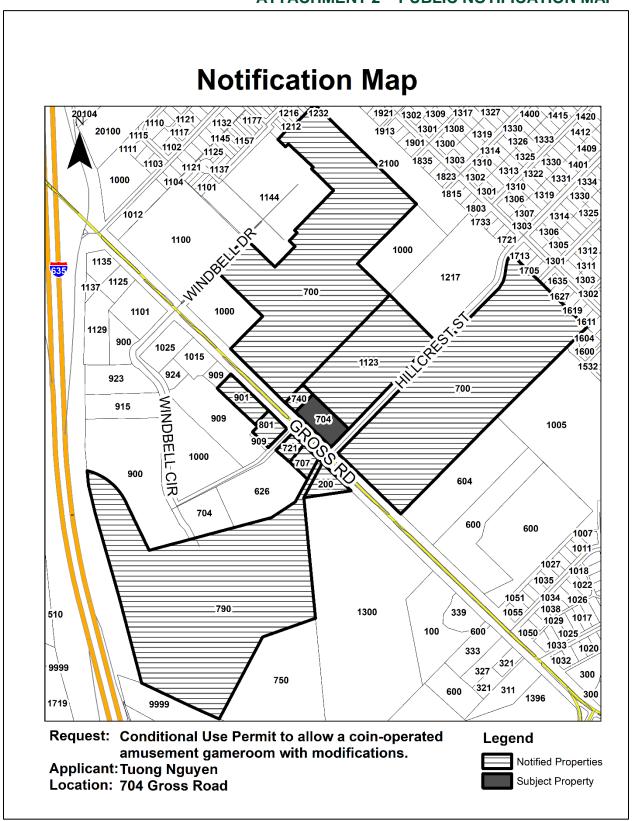
As of March 16, 2021, the property has been inspected by the Police Department and Building Inspections and it was determined that the business was in compliance with the Convenience Store and Late Hour Business Regulations in Chapter 8 of the City Code.

# **ATTACHMENTS**

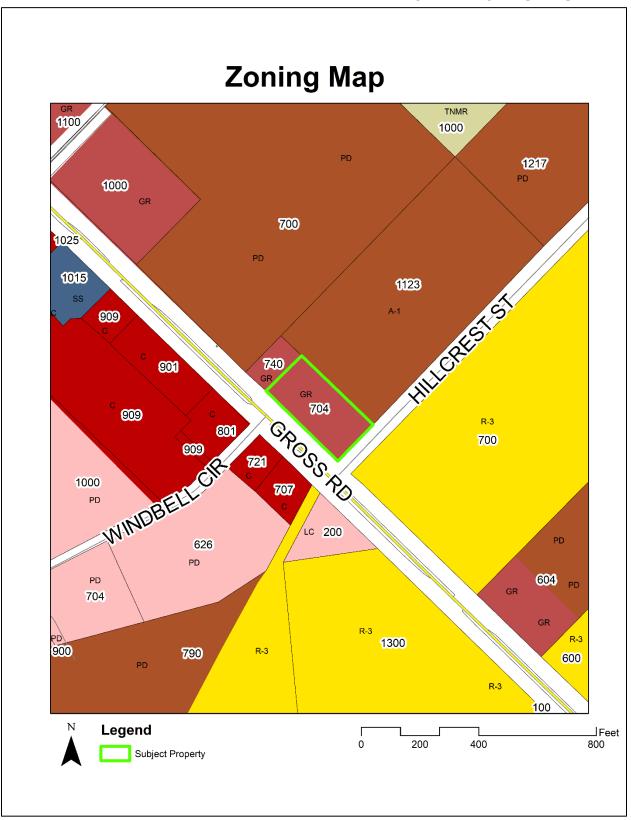
- 1. Aerial Map
- 2. Public Notification Map
- 3. Zoning Map
- 4. Future Land Use Map
- 5. Site Pictures
- 6. Application Materials
- 7. Concept Plan
- 8. Police Activity Report
- 9. Returned Property Owner Notice



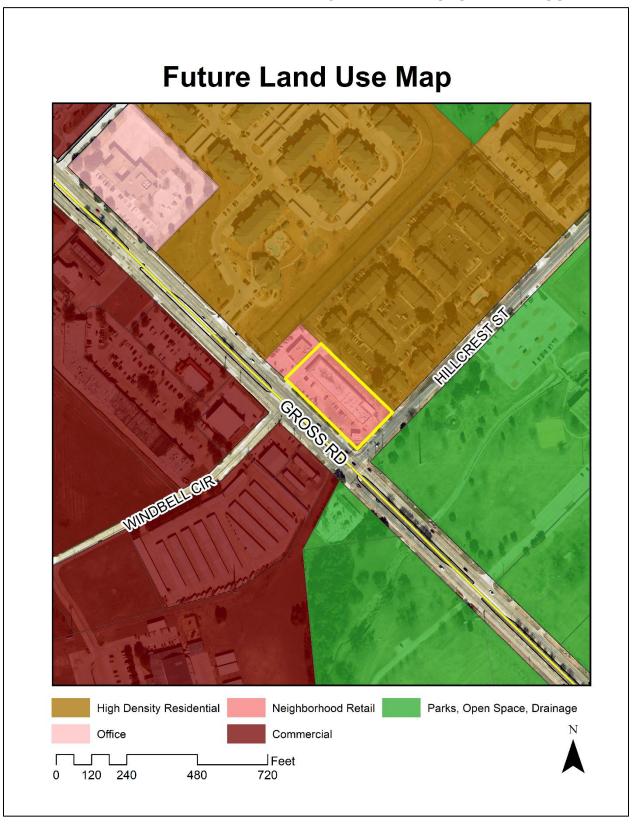
# **ATTACHMENT 2 – PUBLIC NOTIFICATION MAP**



# **ATTACHMENT 3 - ZONING MAP**



# **ATTACHMENT 4 - FUTURE LAND USE MAP**

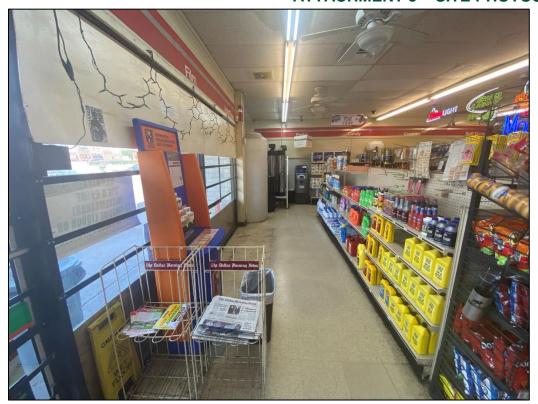




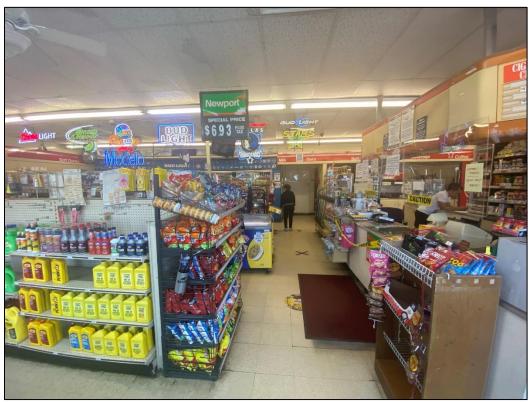
Subject property facing northeast from parking lot.



Subject property parking lot, facing southeast.



Coin-operated amusement device area inside business.



Entrance of convenience store. Coin-operated amusement devices are proposed to be located to the left.



Entrance of convenience store, facing southeast.



Storage area entrance to access restroom facility. "Bathroom Out of Order" sign on the door.



Storage area with restroom facility on the right (Unisex restroom).



Utility closet identified as second restroom facility on floorplan.

# **ATTACHMENT 6 – APPLICATION MATERIALS**

T <b>E X A</b> leal. Texas. Flav	City of Mesquite Conditional Use Packet	Permit
	. This application can also be desquite.com/DocumentCenter/	completed online at View/17383/Conditional-Use-Permit-Application
Application C		
Completed App	_	of Intent and Purpose   Zoning Exhibits A & B
_	ation (page 6) Application	
- Owner Addiona		
	"Fee will be assessed at time o	f application submittal (\$800/\$1,000).
Property Info	rmation	
General Location:	COUNTRY STORE ADD	DITION
Physical Address:	704 Gross Rd	City, State: Mesquite, Texas
Zip Code:	75149	
Platted:	■Yes □ No (If yes, fill in	information below)
Subdivision:	OOLINTDY OTODE	Block: Lot:
	prmation – The person filling	
First Name:	TUONG	_ Last Name: NGUYEN
Phone Number:	214-695-7123	Email Address:
Company Name:		
Branarty Own	or(a) Information The	and the grant that a short all address
	• •	owner of the property listed as physical address
Same as Applicant	: Eles — No (If no	o, fill in information below)
First Name:		Last Name:
Phone Number: Mailing Address:	8432 GARLAND ROAD	_ Email Address: City, State: DALLAS
viailing Address: (If different from phys		City, State: 27 (22)
Zip Code:	75218	

# **ATTACHMENT 6 – APPLICATION MATERIALS**

Existing district els	assification: (Select all that apply	)	
Existing district of	Residential Zo		
☐ AG – Agricultura	_	R-1A – Single Family 🔲 R-2	– Single Familv
	amily R-3 – Single Family	-	
	nborhood Mixed Residential (TNMR		,
☐ Other:	(**************************************	,	
	Non-Residential	Zoning Districts	
☐ O – Office	■ GR – General Retail	_	☐ MU – Mixed Use
☐ CB – Central Bu	siness   SS – Service Station	☐ C – Commercial	☐ I – Industrial
☐ CV – Civic			
☐ Other:			
description of 3. Address how	rty is currently developed, list a	mit complies with the Mesquite	Comprehensive Plan
If the proper description of 3. Address how  The Conditional customers at the	rty is currently developed, list a f each. the requested conditional use per Use Permit will be used to in e grocery food store. The pro	Ill active businesses on the mit complies with the Mesquite nstall 4 coin-operated arcoperty is currently	Comprehensive Plan
If the proper description of 3. Address how  The Conditional customers at the developed and of the conditional customers.	rty is currently developed, list a f each. the requested conditional use per Use Permit will be used to in	Ill active businesses on the mit complies with the Mesquite nstall 4 coin-operated arcoperty is currently tore. The Country Store S	Comprehensive Plan cade games for Shopping Center
If the proper description of 3. Address how  The Conditional customers at the developed and of the conditional customers.	rty is currently developed, list a f each. the requested conditional use per Use Permit will be used to in e grocery food store. The pro operates as a grocery food s	Ill active businesses on the mit complies with the Mesquite nstall 4 coin-operated arcoperty is currently tore. The Country Store S	Comprehensive Plan cade games for Shopping Center

# **ATTACHMENT 6 - APPLICATION MATERIALS**

Address how the request meets the approval criteria in <u>Section 5-303</u> of the Mesquite Zoning Ordinance, outlined below.

- 1. **Existing Uses:** That the Conditional Use will not be injurious to the use and enjoyment of other property in the immediate area for purposes already permitted, nor substantially diminish and impair property values within the immediate vicinity.
- 2. Vacant Properties: That the Conditional Use will not impede the normal and orderly development and improvement of surrounding vacant property for uses predominant in area.
- 3. **Services:** That adequate utilities, access roads, drainage, and other necessary facilities have been or are being provided. Conditional uses in residential districts shall generally require direct access to an arterial street.
- 4. **Parking:** That adequate measures have been or will be taken to provide sufficient off-street parking and loading spaces to serve the proposed uses.
- 5. Performance Standards: That adequate measures have been or will be taken to prevent or control offensive odor, fumes, dust, noise, and vibration, so that none of these will constitute a nuisance and to control lighted signs and other lights in such a manner that no disturbance to neighboring properties will result.

You may use a separate sheet if necessary.

The Conditional Use will not be injurious to the use and enjoyment of other property
and will not impede the development of surrounding property. There will be adequate
services and utilities as the arcade games will only require electricity. There will be
adequate parking as the arcade games are intended for current customers to help
occupy them while they wait for their laundry. The arcade games will not cause any
neighborhood disturbances.
NOTE: For the N/A responses below, I do not have this information. Please advise.

October 2020

# CONTINUE TO NEXT PAGE

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# **ATTACHMENT 6 - APPLICATION MATERIALS**

# OWNER AUTHORIZATION

- 1. I hereby certify that I am the owner of the subject property or the duly authorized agent of the owner of the subject property for the purpose of this application.
- 2. I hereby designate the person named as the applicant on page 1 of this application, if other than myself, to file this application and to act as the principal contact person with the City of Mesquite.
- 3. I hereby authorize the City of Mesquite, its agents or employees, to enter the subject property at any reasonable time for the purpose of taking photographs, documenting current use and current conditions of the property; and further, I release the City of Mesquite, its agents or employees from liability for any damages which may be incurred to the subject property in taking of said photographs.
- 4. I have read and understand the information contained in the City of Mesquite Conditional Use Permit Application.

Property Owner:	TUONG NGUYEN	Phone Number:	214-695-7123
Address:	8432 Garland Rd		
	Dallas, TX 75218	Email Address:	
Signature:	Tuong Nguyen		

Each property owner must complete a separate authorization form

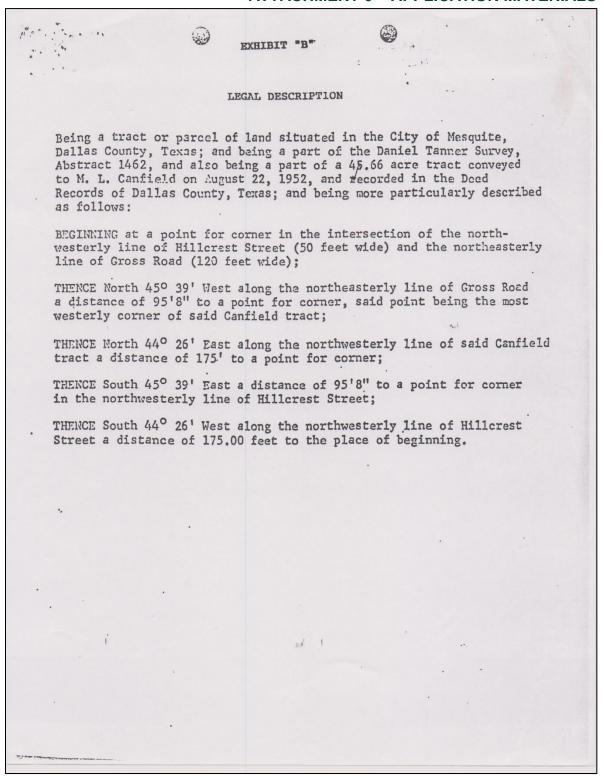
October 2020

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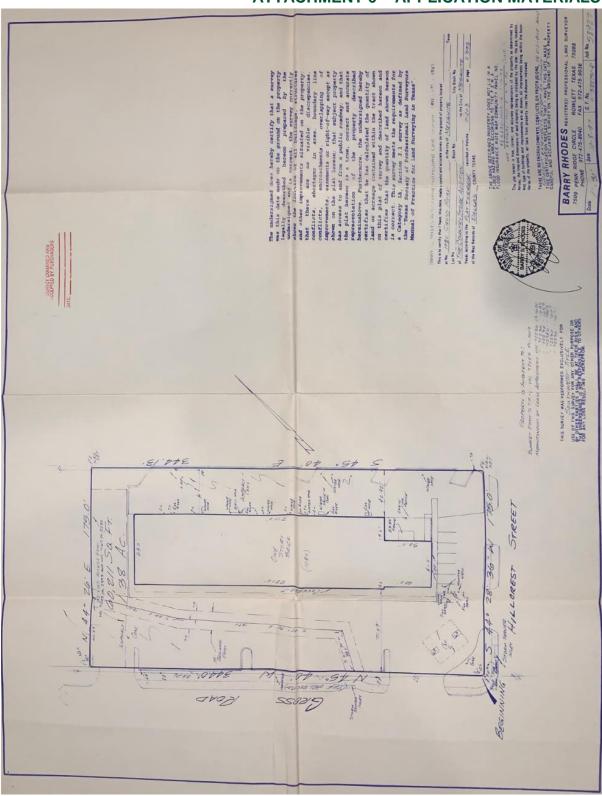
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## **ATTACHMENT 6 – APPLICATION MATERIALS**



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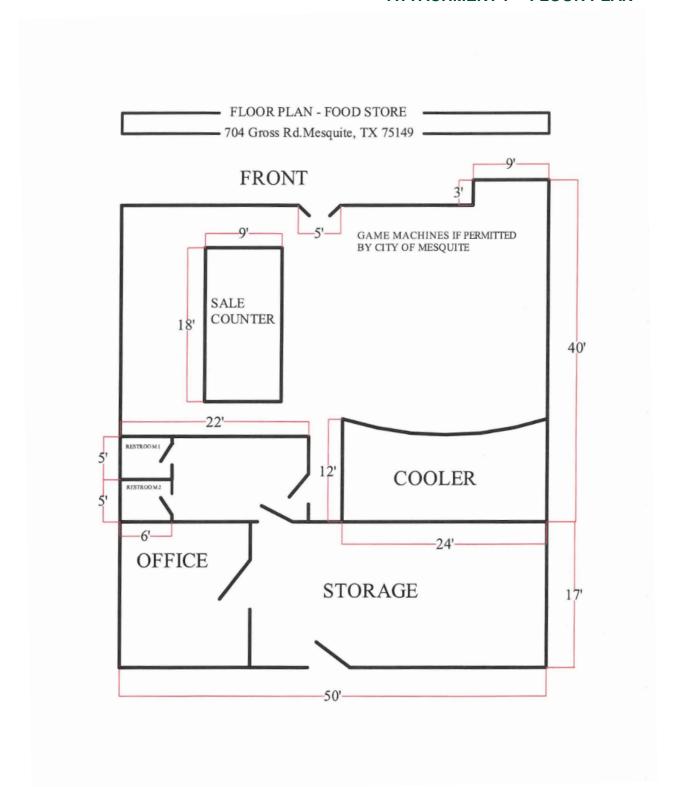
# **ATTACHMENT 6 - APPLICATION MATERIALS**

Parcels - 2,257: COUNTRY STORE SC	
ACCOUNT_NUM	3.80525E+16
ALT_ACCT	3.80525E+16
COMMENT	
MUNIS_ID	P36099
APPRAISAL_YR	2,021
DIVISION_CD	COM
BIZ_NAME	COUNTRY STORE SC
OWNER_NAME_1	NGUYEN TUONG H &
OWNER_NAME_2	PHUONG TRAN
OWNER_CONTACT	
OWNER_ADDRESS	8432 GARLAND RD
OWNER_SUITE	
OWNER_CITY	DALLAS
OWNER_STATE	TEXAS
OWNER_COUNTRY	UNITED STATES OF AMERICA
OWNER_ZIPCODE	752184333
STREET_NUM	704
STREET_HALF_NUM	
FULL_STREET_NAME	GROSS RD
BLDG_ID	
UNIT_ID	
LEGAL1	COUNTRY STORE
LEGAL2	ACS 1.3820
LEGAL3	
LEGAL4	VOL97245/3563 DD121597 CO-DALLAS
LEGAL5	0525000000100 33805250000
DEED_TXFR_DATE	12/16/1997, 6:00 PM
GIS_PARCEL_ID	3.80525E+16
DWEB_ACCT	More info
DWEB_HIST	More info
ADJ_IMAGES	
PLAT_IMAGE	05250-001-01
PLAT_PATH	Link
DWEB_PMAP	More info
CURR_STATE	CUR_ACCT_VALID
COMMENTS	
MST_NUM	704
MST_DIR	
MST_NAME	GROSS
MST_TYPE	RD
MSUITE	
MST_FULL	GROSS RD

# ATTACHMENT 6 - APPLICATION MATERIALS

MFALIAS 704 GROSS RD  BLDG_STE 0  Duplicate 0  EDITOR VKAHL  SEQUENCE_ID 36,099  XCOORD 2,546,753.65  YCOORD 6,970,692.95  ENERGOV_ID  ADDRESS_ID	MSADD	704 GROSS RD	
BLDG_STE         0           Duplicate         0           EDITOR         VKAHL           SEQUENCE_ID         36,099           XCOORD         2,546,753.65           YCOORD         6,970,692.95           ENERGOV_ID         ADDRESS_ID           AREA_SQFT         58,339.46			$\dashv$
Duplicate         0           EDITOR         VKAHL           SEQUENCE_ID         36,099           XCOORD         2,546,753.65           YCOORD         6,970,692.95           ENERGOV_ID         ADDRESS_ID           AREA_SQFT         58,339.46		704 ORO33 RD	-
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SEQUENCE_ID       36,099         XCOORD       2,546,753.65         YCOORD       6,970,692.95         ENERGOV_ID       ADDRESS_ID         AREA_SQFT       58,339.46			_
XCOORD       2,546,753.65         YCOORD       6,970,692.95         ENERGOV_ID       ADDRESS_ID         AREA_SQFT       58,339.46			—
YCOORD 6,970,692.95  ENERGOV_ID  ADDRESS_ID  AREA_SQFT 58,339.46			_
ENERGOV_ID  ADDRESS_ID  AREA_SQFT 58,339.46			_
ADDRESS_ID AREA_SQFT 58,339.46			
AREA_SQFT 58,339.46			
		58,339.46	-

# **ATTACHMENT 7 – FLOOR PLAN**



# ATTACHMENT 8 – POLICE ACTIVITY REPORT



# MESQUITE POLICE DEPARTMENT

# **POLICE ACTIVITY REPORT**

6/1/2017 - 5/31/2021



7							
CALLS FOR SERVICE							
6/1	2017	- 5/31/	2021				
	2017	2018	2019	2020	2021	TOTAL	
ALARM BURGLARY		4		2		6	
ALARM HOLD UP		2				2	
BURGLARY	1		1	1		3	
DELAY CRIM MISC		1				1	
DELAY FORGERY	1					1	
DELAY THEFT					1	1	
DISTURBANCE	3		2	2		7	
INFORMATION			1			1	
INTOX PERSON				1		1	
INVESTIGATION		1		1		2	
MINOR MVA FLEET		1				1	
PRIVATE TOW				1		1	
SUSP ACTIVITY	1	1		2	1	5	
WELFARE CHECK		1				1	
TOTAL CALLS	6	11	4	10	2	33	

704 GROSS RD								
1	П	REPORTED OFFENSES						
	Ш	6/1/2017 - 5/31/2021						
L	Ш		2017	2018	2019	2020	2021	TOTAL
	Ш	CREDIT CARD OR DEBIT CARD ABUSE	1					1
	Ш	BURGLARY OF BUILDING	1	2		1		4
	Ш	GRAFFITI PECUNIARY LOSS >=\$100<\$750		1				1
	Ш	KEEPING A GAMBLING PLACE				1		1
7	ı	TOTAL OFFENSES REPORTED	2	3	0	2	0	7

## ATTACHMENT 9 – RETURNED PROPERTY OWNER NOTICE

RECEIVED

JUN 23 2021

PLANNING AND ZONING



CITY OF MESQUITE PLANNING AND ZONING COMMISSION NOTICE OF PUBLIC HEARING

LOCATION:

704 Gross Road

(See attached map for reference)

**CASE NUMBER:** 

Z0321-0187

APPLICANT:

Tuong Nguyen

REQUEST:

From: "GR" - General Retail

o: "

"GR" – General Retail with a Conditional Use Permit to allow a coin-operated amusement gameroom with four (4) coin-operated game machines with modifications to the 300-foot separation requirement from a church and to have one (1) customer restroom instead of the required one (1) customer restroom for males and one (1)

customer restroom for females.

The requested Conditional Use Permit would allow a coin-operated amusement gameroom, including four (4) game machines, inside an existing convenience store with limited fuel sales as a permitted use on the subject property with modifications to the required 300-foot separation requirement from a church and to have one customer restroom instead of the required one customer restroom each for male and female. A list of permitted uses for each zoning district is available on the City's website at <a href="https://www.cityofmesquite.com/1250/Zoning-Ordinance">www.cityofmesquite.com/1250/Zoning-Ordinance</a>. Please note that the City Council may approve a different zoning district than the one requested, except that the different district may not (1) have a maximum structure height or density that is higher than the one requested; or (2) be nonresidential when the one requested is for a residential use or vice versa.

#### LEGAL DESCRIPTION

Country Store Addition

#### PUBLIC HEARINGS

The Planning and Zoning Commission will hold a public hearing on this request at 7:00 p.m. on Monday, <u>June 28, 2021</u>, located at 757 N. Galloway Ave.

The City Council will hold a public hearing on this request at 7:00 p.m. on Monday, July 19, 2021, at 757 N. Galloway Ave.

Questions pertaining to this case may be directed to the Planning Division at (972) 216-6346 or <a href="mailto:lifeonerg@cityofmesquite.com">lifeonerg@cityofmesquite.com</a>

#### REPLY FORM

State law requires that cities notify all property owners within 200 feet of any proposed zoning change. For this reason, we are sending you this notice. As a property owner within 200 feet of the property, you are urged to give your opinion on the request by attending the public hearing or by completing the form below or both. Your written reply is important and will be considered by the Commission and the Council. The reply form (below) is provided to express your opinion on this matter. The form should be returned to the Planning Division by 5:00 pm on June 23rd to be included in the Planning and Zoning Commission packet and by 5:00 pm on July 1st to be included in the City Council packet. All notices received after the listed dates will still be accepted and presented to Commission/Council, but will not be included in meeting packets.

(Complete and return)

Do not write on the reverse side of this form.

By signing the form, I declare I am the owner or authorized agent of the property at the address written below.

Case Number: Z0321-0187		Name:(required)	TUONIG NO VYEN
I am in favor of this request	X	Address of Noticed Property:	704 GROSS RA MESOUITE TX 75140
I am opposed to this request	_	Owner Signature:	Tu Nguyn Date: 6/23/2021
Reasons (optional):	The	business	is very slow, we need little
hos	p to	survive.	Also if player inside store
no	re s	acure for	us, special on night times
	Please	respond by returning to:	PLANNING DIVISION Lesley Frohberg CITY OF MESQUITE PO BOX 850137 MESQUITE TX 75185-0137